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## Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C.

20554

Federal Communications Commission Office of the Secretary

In re Applications of	) MM DOCKET NO. 92-6
NORMANDY BROADCASTING CORP.	) File No. BRH-910129UR
For Renewal of License of Station WYLR(FM) Glens Falls, New York	) ) ) )
and	) )
LAWRENCE N. BRANDT	) File No. BPH-910430MB
For A Construction Permit For a New FM Station Glens Falls, New York	, ) ) )

To: Administrative Law Judge Richard L. Sippel

## MASS MEDIA BURBAU'S COMMENTS ON MOTION FOR SUMMARY DECISION

On April 7, 1992, Lawrence N. Brandt ("Brandt") filed a Motion for Summary Decision of the following issue specified against Normandy Broadcasting Corp. ("Normandy"):

> To determine whether the findings and conclusions about the character qualifications of Normandy in Barry Skidelsky, 6 FCC Rcd 2221 (ALJ 1991), should disqualify Normandy in the Glens Falls renewal proceeding.

The Mass Media Bureau submits the following comments.

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- 2. The Bureau does not support Brandt's Motion at this time. We agree that the findings and conclusions with respect to Normandy's qualifications, which were made in the Initial Decision in Barry Skidelsky, supra, cannot be revisited, and that Normandy is bound by the findings and conclusions in the Initial Decision. See United Broadcasting Co., 49 RR2d 597, 605 n. 35 (1981). Nevertheless, we do not agree that the foregoing issue is now ripe for summary decision.
- 3. In response to the Bureau's Petition for Reconsideration, the Review Board, in Barry Skidelsky, 7 FCC Rcd 1392 (Rev. Bd. 1992), set forth the scope of the issue to be considered in the instant case. While making clear that the findings and conclusions in the Barry Skidelsky Initial Decision would be binding, the Review Board also observed that, in a similar case, Ocean Pines FM Broadcasting Partnership, 4 FCC Rcd 3490 (Rev. Bd. 1989), additional, exculpatory evidence was received.
- 4. We believe that Normandy is entitled to adduce evidence here, provided it is shown to be new, <u>i.e.</u>, that it could not have been adduced in the <u>Barry Skidelsky</u> case, and exculpatory. Moreover, we opine that Normandy should have the opportunity to make a showing to mitigate the conclusions in <u>Barry Skidelsky</u>.
  - 5. The Bureau submits that our view is not inconsistent

with <u>KOED</u>, <u>Inc.</u>, 5 FCC Rcd 1784 (1990), subsequent history omitted, and <u>WIOO</u>, <u>Inc.</u>, 95 FCC 2d 974, 983 (1983), two cases cited by the Review Board in <u>Barry Skidelsky</u>, 7 FCC Rcd at 1393. In <u>KOED</u>, at 1785, the Commission rejected evidence of meritorious programming in mitigation of the specific misconduct involved there, which included misrepresentation and lack of candor. However, it did not hold that other kinds of evidence going to mitigation would not be permitted. In <u>WIOO</u>, the proffered evidence was neither new nor in the nature of mitigation. Instead, it went to the heart of the previous findings. We are not suggesting that evidence should be permitted here which attempts to overturn the earlier findings.

- 6. <u>United Broadcasting Co.</u>, <u>supra</u>, at 604, holds that collateral estoppel precludes the relitigation of those matters which were actually at issue in the earlier proceeding. Nevertheless, the Commission there made clear, at 603, that mitigating evidence may be introduced. It also stated, at 602, that:
  - a broadcaster's loss of one license does not invariably compel the conclusion that grant of another license to that same broadcaster would be contrary to the public interest.

Accordingly, the Bureau opposes the Motion for Summary 7. Decision at this time.

> Respectfully submitted, Roy J. Stewart Chief, Mass Media Bureau

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April 21, 1992

## CERTIFICATE OF SERVICE

Michelle C. Mebane, a secretary in the Hearing Branch Mass Media Bureau, certifies that she has, on this 21st day of April, 1992, sent by regular United States mail, U.S. Government frank, copies of the foregoing "Mass Media Bureau's Comments on Motion for Summary Decision" to:

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